# 2013 Maryland FMP Report (September 2014) Section 2. Alosines: a) Shad and b) Herring

# a) American shad (Alosa sapidissima) and hickory shad (Alosa mediocris)

American shad abundance trends vary greatly among the Chesapeake Bay and tributaries. Abundance has increased in the upper Chesapeake Bay since 2007 but remains well below historic levels. American shad abundance in the Potomac River has exceeded the restoration target since 2011. Bycatch mortality from the Atlantic mackerel and Atlantic herring trawl fisheries may contribute to the limited coastwide restoration success of American shad. Wild hickory shad abundance continues to increase in the Choptank and Patuxent rivers and in the upper Bay.

## **Chesapeake Bay FMP**

The Atlantic States Marine Fisheries Commission (ASMFC) adopted the Interstate Fishery Management Plan for Shad and River Herring in 1985. In response, Chesapeake Bay jurisdictions implemented the Chesapeake Bay Alosid [sic] Management Plan (CBFMP) in 1989 to coordinate shad and river herring management among Chesapeake Bay jurisdictions. The CBFMP identified declining abundance, over-fishing, insufficient research and monitoring, and habitat loss as problems. The CBFMP set guidelines to continue the American shad moratorium; remove stream blockages and reopen historic habitat; and continue stocking hatchery-raised fish. The CBFMP Amendment #1 (1998) continued the shad moratorium, initiated review of criteria to reopen a shad fishery, and initiated development of measurable restoration targets.

ASMFC implemented Amendment I to the Interstate Fishery Management Plan for Shad & River Herring in 2000. The amendment mandated a 40% reduction in the American shad ocean intercept fishery by 2003 and closure by 2005. In-river commercial fisheries were also limited. Technical Addendum I (2000) made adjustments to state fishery independent and dependent monitoring programs, which did not affect Maryland's obligations. ASMFC Addendum I (2002) clarified hatchery-rearing requirements for Alosa species. Amendment 3 (2010) was enacted by ASMFC in response to the continued lack of improvement in American shad abundance. Amendment 3 established an instantaneous total mortality (fishing and natural) benchmark of  $Z_{30}$ , refined the juvenile recruitment failure definition to be more conservative, mandated states to monitor by catch and discards, and required states with commercial and/or recreational (excluding catch and release) American shad fisheries to have approved fishing and habitat sustainability plans. Potomac River Fisheries Commission (PRFC) submitted a sustainable fishery management plan for American shad in 2012. Habitat restoration plans were approved by ASMFC for Maryland, District of Columbia, and Virginia in 2014.

The adequacy of the CBFMP, including Amendment #1, was evaluated in 2012 to determine if the strategies and actions provided an appropriate management framework for addressing management changes implemented by ASMFC. The plan review team (PRT) determined that the CBFMP's strategies and actions were adequate to meet ASMFC compliance requirements and Chesapeake Bay management goals. Following input from the Maryland Sport Fisheries Advisory Commission and the Tidal Fisheries Advisory Commission, the PRT recommended no changes to the CBFMP.

In 2006, the National Oceanic and Atmospheric Administration's (NOAA) Chesapeake Bay Fisheries Ecosystem Advisory Panel adopted a Fisheries Ecosystem Plan for Chesapeake Bay. In 2009, Maryland Sea Grant facilitated development of Ecosystem-based Fisheries Management for Chesapeake Bay Alosine Background and Issue Briefs (American shad, hickory shad, alewife herring, and blueback herring; <a href="http://www.mdsg.umd.edu/sites/default/files/files/EBFM-Alosines-Briefs.pdf">http://www.mdsg.umd.edu/sites/default/files/files/EBFM-Alosines-Briefs.pdf</a>) in cooperation with state, federal, and academic representatives. The issues section examined four stressor categories: habitat (migratory barriers, flow and water quality, land-use ecology, and physical alteration), food web (forage, competition, predation, freshwater ecology, and vectors of biological material), stock dynamics (stock assessment history, anthropogenic mortality, life history, connectivity, and stock structure), and socioeconomic (cultural, economic, and environmental considerations, restoration, and management guidelines). For more information on ecosystem-based fishery management, go to <a href="http://www.mdsg.umd.edu/programs/policy/ebfm">http://www.mdsg.umd.edu/programs/policy/ebfm</a>.

### **Stock Status**

American shad harvest in Maryland declined in the late 1950s reaching historic low levels in the mid-1970s where it has remained <sup>1</sup> (Figure 1). The Maryland Department of Natural Resources (MD DNR) population estimates for the Conowingo Dam tailrace indicate that American shad abundance increased from 1998 to 2001, decreased after 2001, remained at low levels through 2007, and has trended upward since 2008 <sup>1</sup> (Figure 2). The 2013 American shad population estimate for the Susquehanna River below Conowingo Dam was 80,900 fish (Figure 2). Unlike the abundance trend, the number of American shad passed over Conowingo Dam at the east fish lift has not steadily increased since 2007 (Figure 2). In 2014, 10,425 American shad passed through the east fish lift. High spring flows and cold temperatures reduced the effectiveness of the fish lift.

American shad abundance in the Potomac River is measured using an index based on the number of shad pounds per pound net day. The Potomac River restoration target is 31.1 lbs of American shad per pound net day; the mean commercial pound net landings during the 1950s. Abundance has steadily increased since 2000 and has exceeded the restoration target since 2011 (Figure 2; E. Cosby, PRFC, pers. comm.).

Abundance of wild (non-hatchery reared) and repeat (spawned in previous years) spawning American shad varies among river systems. Approximately 63% of American shad in the Conowingo Dam tailrace were of wild stock <sup>1</sup> during 2013. Fifty-four percent of males and 71% of females were repeat spawners. <sup>1</sup>. In the Nanticoke River, the proportion of wild spawners was 80% and repeat spawners were 54% male and 75% female. <sup>2</sup> Seventy-four percent of male and 65% of female American shad in the Potomac River were repeat spawners in 2013. <sup>2</sup> In the Choptank River, 61% percent of spawning adult American shad were wild but 94% of juveniles were hatchery reared. <sup>3</sup> Natural reproduction occurs in the Choptank River but at low levels.

The proportion of wild, spawning adult hickory shad in the Patuxent River has been  $\geq 80\%$  since 2003, except from 2009 – 2011, and was 98% in 2013. This population is considered self-sustaining and restored. The proportion of wild, spawning adult hickory shad in Choptank River from 2001 - 2013 has varied between 29% - 85%. In 2013, 74% of spawning adults were wild. The proportion of wild, spawning adults in Marshyhope Creek (Nanticoke River) has not improved and stocking was discontinued in 2010. A stable population of spawning adult hickory shad has been present in the lower Susquehanna River since 1996. No stocking is done in the lower Susquehanna River. Sixty-six percent of male and 58% of female hickory shad in Deer Creek were repeat spawners during 2013.

The Marine Recreational Information Program (formerly Marine Recreational Fisheries Statistics Survey, MRFSS) stopped collection of American shad and hickory shad data in 2009.

### **Current Management Measures**

Harvest of American shad in Chesapeake Bay has been prohibited by Maryland since 1980, PRFC since 1982, and Virginia since 1994. Maryland allows commercial fishermen a two fish per day bycatch of dead American shad for personal use. No sale of American shad bycatch is allowed in Maryland. Virginia maintains an American shad bycatch permit for the gillnet fishery. Up to 10 fish per vessel are allowed from permitted areas as long as a greater number of spot, croaker, bluefish, catfish, striped bass, or white perch are landed. Pennsylvania and New York also prohibit harvest of American shad in the Susquehanna River basin. All Atlantic coast states closed their American shad ocean intercept fisheries in 2005.

Maryland enacted a hickory shad moratorium in 1981. Virginia prohibited hickory shad harvest in 1994. The District of Columbia and PRFC prohibited hickory shad harvest in 1992 and 1995, respectively.

National Marine Fisheries Service (NMFS) enacted the New England Fishery Management Council's (NEFMC) Amendment 5 to the Atlantic Herring FMP in 2014. Amendment 5's objectives to improve monitoring and minimize bycatch of river herring catch are anticipated to also reduce at-sea mortality of shad. The

MAFMC approved a shad and river herring incidental catch limit of 520,000 pounds for the 2014 Atlantic mackerel fishery. The Atlantic mackerel fishery will be closed early if the incidental catch limit is exceeded. MAFMC adopted Amendment 14 (2014) to the Atlantic Mackerel, Squid, and Butterfish FMP to recommend measures for monitoring and limiting shad mortality in the Atlantic mackerel fishery. Both amendments include similar provisions such as: improved reporting and observer presence to monitor incidental take, reasonable and safe accommodations for onboard observers to subsample and monitor catch, industry compensation for the cost of the observer program, documentation of the weight of Alosa species in mixed landings, reduction of unsampled catch discards (slippage), area-based closures to reduce catch, and weekly vessel trip reporting for quota monitoring. NMFS has not approved all measures in Amendment 14. NMFS has the final decision as to what management recommendations are adopted for fisheries in federal waters.

#### The Fisheries

In Maryland, commercial bycatch mostly occurs during the spring pound net fishery. Pound nets are found in tributaries and the upper Chesapeake Bay. Bycatch is limited to two dead American shad for personal use.

Recreational catch and release fisheries for American and hickory shad occur in the tailrace below Conowingo Dam. Catch and release fisheries – primarily hickory shad – also occur in Deer Creek and Octoraro Creek, tributaries to the lower Susquehanna River. MD DNR conducts a voluntary angler logbook survey for both American and hickory shad and an annual creel survey of shoreline anglers along the Conowingo Dam tailrace. Data from American shad logbook and angler surveys indicate a decrease in catch rate since 2000 (Figure 3). This trend mirrors the catch rate trend of the MD DNR tagging survey (Figure 3). Hickory shad catch rates have been variable over time (Figure 3).

Current shad release mortality in the recreational fishery is not known. In 1998, catch and release mortality of 309 American shad at the Conowingo Dam tailrace was calculated to be 0.97%. Mortality from the current recreational fishery is believed to be negligible. 

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### Issues/Concerns

Conowingo Dam is the most significant remaining blockage to American shad migrating up the Susquehanna River in Maryland even though there is a fish lift. Relicensing for the Conowingo hydroelectric project continues to be reviewed by the Federal Energy Regulatory Commission. Hickory shad are rarely encountered using the fish lift at the dam. <sup>1,2</sup>

Comparisons between scale age and a fish's known age revealed a notable amount of bias and error. Percent agreement among 13 biologists varied between 50% and 77%. Ageing accuracy was greatest for shad ages 3-6 (34% - 49%) but decreased

significantly for age 7 fish (12%) and age 8 fish (4%). Otolith sampling is not a feasible option because of the depressed stock status. The accuracy of using scales to determine repeat spawning remains problematic.<sup>11</sup>

The effect of multiple mortality sources such as ocean bycatch, dam turbines, pollution, and predation on shad abundance is unknown. Additional data are required to estimate natural, anthropogenic, and fishery mortalities to develop appropriate biological benchmarks.

Currently, Maryland does not monitor commercial bycatch and discard of American shad as specified in Amendment 3. The current finfish reporting system is not designed for fishermen to report bycatch or discards.

Figure 1. Time series of commercial landings of shad (American and hickory, 1950-2012) and river herring (alewife and blueback, 1929-2012) in Maryland. <sup>1,8,9</sup>

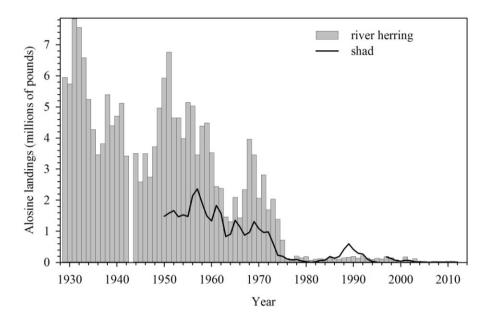


Figure 2. American shad passed at Conowingo Dam's east fish lift (1997-2014). American shad population estimate for the Conowingo Dam tailrace (1986-2013). and the status of American shad restoration in the Potomac River (2000-2013; E. Cosby, PRFC, pers. comm.).

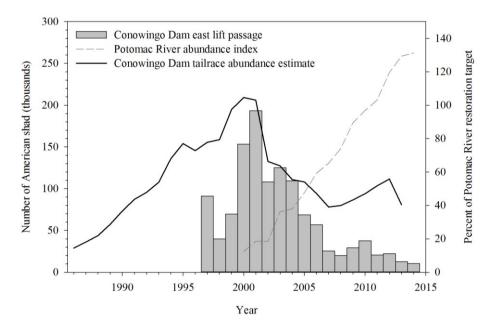
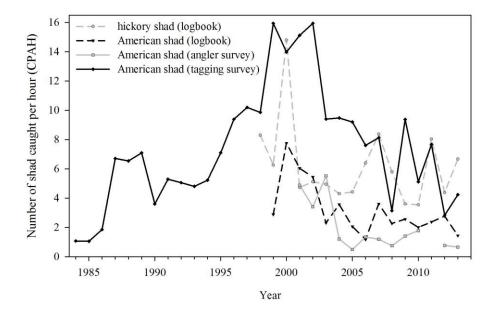


Figure 3. Average catch per angler hour from the MD DNR tagging study (1984-2013), the recreational angler logbook surveys for American shad (1999-2013) and hickory shad (1998-2012), and American shad catch and release fishery below Conowingo Dam (2001-2013, no data for 2011).<sup>2</sup>



### References

- <sup>1</sup> Lipkey, G. K. 2014. Maryland's 2013 compliance report: American shad (*Alosa sapidissima*) hickory shad (*Alosa mediocris*) alewife herring (*Alosa pseudoharengus*) blueback herring (*Alosa aestivalis*). Maryland Department of Natural Resources, Annapolis, Maryland.
- <sup>2</sup> Maryland Department of Natural Resources. 2014. Chesapeake Bay Finfish Habitat Investigations. US FWS Federal Aid Project F-61-R-9 2012 2013. Maryland Department of Natural Resources, Annapolis, Maryland.
- <sup>3</sup> Stence, C. P., M. W. Baldwin, M. Bowermaster, and L. S. Barker. 2014. American shad restoration in three Maryland rivers. US FWS Federal Aid Project F-57-R Segment 14 Progress Report. Maryland Department of Natural Resources, Annapolis, Maryland.

- <sup>4</sup> Stence, C. P., M. W. Baldwin, M. Bowermaster, and L. S. Barker. 2014. Hickory shad restoration in three Maryland rivers. US FWS Federal Aid Project F-57-R Segment 14 Progress Report. Maryland Department of Natural Resources, Annapolis, Maryland.
- <sup>5</sup> Federal Register 79(30) February 13, 2014 Rules and Regulations. Final Rule. Fisheries of the Northeastern United States; Atlantic Herring Fishery; Amendment 5.
- <sup>6</sup> Mid-Atlantic Fishery Management Council. 2013. Council Recommends First-Ever Cap on River Herring and Shad Catch. Press Release. June 18, 2013. http://www.mafmc.org/newsfeed/rh-s-cap
- <sup>7</sup> Lukacovic, R. 1998. Mortality of American shad caught and released by anglers below Conowingo Dam. Maryland Department of Natural Resources, Fisheries Service. Fisheries Technical Report Series, Number 21.
- <sup>8</sup> Capossela, K., H. Rickabaugh, Jr., T. Jarzinski. 2011. Maryland's 2010 American shad (*Alosa sapidissima*), hickory shad (*Alosa mediocris*), alewife herring (*Alosa pseudoharengus*) and blueback herring (*Alosa aestivalis*) compliance report. Maryland Department of Natural Resources, Annapolis, Maryland.
- <sup>9</sup> Personal communication from the National Marine Fisheries Service, Fisheries Statistics Division. <a href="http://www.st.nmfs.noaa.gov/index">http://www.st.nmfs.noaa.gov/index</a>
- Pennsylvania Fish and Boat Commission. 2014. Susquehanna River American shad. <a href="http://www.fish.state.pa.us/shad\_susq.htm">http://www.fish.state.pa.us/shad\_susq.htm</a>
- McBride, R. S., M. L. Hendricks, and J. E. Olney. 2005. Testing the validity of Cating's (1953) method for age determination of American shad using scales. Fisheries, 30:10, 10-18.

# b) Alewife herring (Alosa pseudoharengus) and blueback herring (Alosa aestivalis)

Although the most recent river herring stock assessment (2012) concluded that populations along the Atlantic coast are currently depleted, spring runs of herring in Maryland tributaries during 2013 were considered average compared to previous years. Maryland did not develop a river herring sustainability plan to keep the fisheries open due to 35 years of historic low harvest. Maryland closed its commercial and recreational fisheries at the end of December 2011 as required by the Atlantic States Marine Fisheries Commission (ASMFC). National Marine Fisheries Service (NMFS) has approved implementation of measures to improve monitoring and reduce river herring bycatch in the Atlantic mackerel and Atlantic herring fisheries which operate in federal waters.

### **Chesapeake Bay FMP**

ASMFC adopted the Interstate Fishery Management Plan for Shad and River Herring in 1985. In 1989, Chesapeake Bay States implemented the Chesapeake Bay Alosid [sic] Management Plan (CBFMP) to coordinate shad and river herring management. The CBFMP identified declining abundance, over-fishing, insufficient research and monitoring, and habitat loss as problems. The CBFMP set guidelines to reduce river herring fishing mortality and remove impediments to access of historic habitat.

ASMFC enacted Amendment 2 (2009) to address coastwide declines in alewife and blueback herring stocks. Amendment 2 required states to have an ASMFC approved river herring sustainability plan by 2012 or close their river herring fisheries. Sustainability plans require development of a river herring juvenile index to monitor spawning adults and collection of commercial and recreational fisheries statistics including bycatch data. Maryland closed its river herring fisheries. As required by ASMFC, Maryland submits an annual compliance report.

In 2006, the National Oceanic and Atmospheric Administration's (NOAA) Chesapeake Bay Fisheries Ecosystem Advisory Panel adopted a Fisheries Ecosystem Plan for Chesapeake Bay. In 2009, Maryland Sea Grant facilitated development of an Ecosystem-based Fisheries Management for Chesapeake Bay Alosine Background and Issue Briefs (American shad, hickory shad, alewife herring, and blueback herring) in cooperation with state, federal, and academic representatives. The issue section examined four stressor categories: habitat (migratory barriers, flow and water quality, land-use ecology, and physical alteration), food web (forage, competition, predation, freshwater ecology, and vectors of biological material), stock dynamics (stock assessment history, anthropogenic mortality, life history, connectivity, and stock structure), and socioeconomic (cultural, economic, and environmental considerations, restoration, and management guidelines). For more information on the ecosystem-based fisheries management process, go to <a href="http://www.mdsg.umd.edu/programs/policy/ebfm">http://www.mdsg.umd.edu/programs/policy/ebfm</a>.

### **Stock Status**

The ASMFC's 2012 river herring stock assessment determined that alewife and blueback herring populations are depleted coastwide.¹ Furthermore, mean age and maximum length have decreased. Total mortality (Z) of river herring in the Nanticoke River (Maryland) during 2013 was 0.91 for alewife herring and 0.72 for blueback herring.² These values are below the coastwide  $Z_{\text{collapse}}$  thresholds of 2.0 – 3.0 for alewife herring and 1.6 - 3.2 for blueback herring.¹ No benchmark values were established for Maryland.

Spawning adult river herring in the Nanticoke River were sampled from commercial fyke and pounds nets. Thirty-five percent of alewife and 47% of blueback herring were repeat spawners. <sup>2,3</sup> Maryland Department of Natural Resources (MD DNR) initiated a fishery independent river herring gill net survey in the Northeast River, upper Chesapeake Bay. Only alewife herring data were analyzed; an insufficient number of blueback herring were collected for analysis. Seventy percent of alewife herring were repeat spawners in 2013 and the total instantaneous mortality was 0.81 (56% annual mortality). Seine surveys are used to calculate juvenile abundance indices (JAI) which have varied without trend since 1980. <sup>2,3</sup> Initial stock-recruit analyses indicated that a river herring JAI was a predictor of future year class strength (L. Barker, MD DNR, pers. comm.). However, ASMFC's Herring Stock Assessment Sub-committee decided not to pursue development of stock-recruit indices.

Alewife and blueback herring recreational fishery data have not been available from the Marine Recreational Information Program since 2009. The next ASMFC river herring trend analysis is scheduled for 2017 and the next benchmark assessment is scheduled for 2022.

### **Current Management Measures**

Maryland, Virginia, and the Potomac River Fisheries Commission instituted a recreational and commercial river herring moratorium as of January 1, 2012. All river herring and river herring products imported into Maryland and Virginia must include a bill of sale from a state with an approved river herring fishery <sup>3</sup> (Maine, New Hampshire, New York, North Carolina, and South Carolina).

The Mid-Atlantic Fishery Management Council (MAFMC) approved an incidental shad and river herring bycatch limit of 520,000 pounds for the Atlantic mackerel fishery. The Atlantic mackerel fishery will be closed early if fishermen fail to meet the incidental bycatch requirement. MAFMC adopted Amendment 14 (2014) to the Atlantic Mackerel, Squid, and Butterfish FMP for monitoring and limiting river herring mortality in the Atlantic mackerel fishery. National Marine Fisheries Service (NMFS) has not approved all measures in Amendment 14. NMFS enacted the New England Fishery Management Council's Amendment 5 to the Atlantic Herring FMP in 2014 <sup>5</sup>. Amendment 5's objectives are to improve monitoring and minimize

bycatch of river herring catch. Both amendments include similar provisions such as: improved reporting and observer presence to monitor incidental take, reasonable and safe accommodations for on-board observers to subsample and monitor catch, industry compensation for the cost of the observer program, documentation of the weight of Alosa species in mixed landings, reduction of unsampled catch discards (slippage), area-based closures to reduce catch, and weekly vessel trip reporting for quota monitoring. NMFS has the final decision as to what management recommendations are adopted for fisheries in federal waters.

### The Fisheries

All commercial and recreational river herring fisheries in Maryland are under a moratorium. Three hundred five pounds of river herring were landed by commercial harvesters in 2013 although there is no bycatch allowance.<sup>3</sup> Commercial landings of river herring appear to cycle from high to low approximately every 20 years (Figure 1). During that time a trend of decreased landings was evident. MD DNR has monitored alewife and blueback herring from the Nanticoke River and other portions of Chesapeake Bay since 1980. Commercial river herring landings were in decline around the mid-1900s and declined precipitously after 1968 (Figure 1). River herring landings have failed to rebound since 1976. Recreational catch and release angling is allowed. Limited data is available, but this fishery is believed to be minimal <sup>3</sup>.

### Issues/Concerns

In 2013 a river herring ageing workshop <sup>6</sup> took place to compare age estimates and methodologies among Atlantic coast states. River herring age is determined from scales using the same methodology as for American shad (previously discussed), although some states also use otoliths for age determination. Known age river herring were not available to determine accuracy of age estimates. The workshop determined that age estimates of a fish tended to differ between labs, presumably due to different sample preparation and ageing methodologies. Otoliths were often aged younger than scales for young fish and older than scales in older fish. The extent of bias was affected by reader experience, species (alewife versus blueback), river system, and environmental conditions. Standardization of ageing methods and validation of scale ages are needed.

Misidentification of river herring species is relatively common. Alewife and blueback are easily confused and they have also been confused with young hickory shad and American shad. The magnitude of identification errors within the offshore trawl fisheries has not been determined.

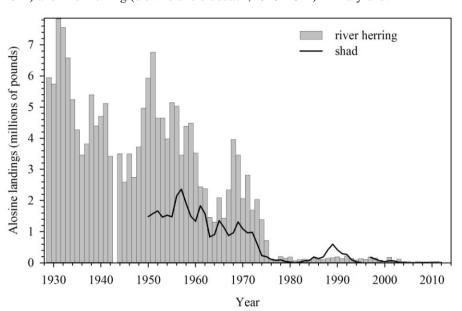
River herring mortality sources include harvest, bycatch, discard, pollution, and predation. In Maryland, mortality from hydroelectric turbines is considered insignificant because they are rarely encountered in Conowingo Dam's fish lifts and passed upstream <sup>3</sup>. Ocean trawl bycatch of juvenile river herring in the Atlantic mackerel and Atlantic herring fisheries is of particular concern. <sup>1</sup> Measures are being

implemented to better document the extent of river herring in the bycatch. Additional observer data would improve development of management benchmarks.

Adult access to suitable spawning habitat has historically been impeded by blockages of various types and size. Dams are a common type of barrier. Although building fishways has been an option for moving fish upstream, these structures are not efficient at passing fish. Removal of blockages is the preferred method for reopening spawning habitat. Two large dams on the Patapsco River were removed (Union and Simkins - 2010) but two dams remain on the river's mainstem. Pre-removal data collection, engineering design, and permitting are underway for removal of Bloede Dam; the lower most dam in the river.

National Resources Defense Council petitioned the NMFS in 2011 to designate alewife and blueback herring as threatened species. In 2013, NMFS determined that designation of either species as threatened or endangered was not warranted. (http://www.nero.noaa.gov/prot\_res/CandidateSpeciesProgram/RiverHerringSOC.ht m)

Figure 1. Time series of commercial landings of shad (American and hickory, 1950-2012) and river herring (alewife and blueback, 1929-2012) in Maryland. <sup>3,7,8</sup>



#### References

- <sup>1</sup> Atlantic States Marine Fisheries Commission. 2012. River herring benchmark stock assessment volume I. Stock Assessment Report No. 12-02 Atlantic States Marine Fisheries Commission. Arlington, Virginia.
- Maryland Department of Natural Resources. 2014. Chesapeake Bay finfish habitat investigations. US FWS Federal Aid Project F-61-R-9 2012 2013. Maryland Department of Natural Resources, Annapolis, Maryland.
- <sup>3</sup> Lipkey, G. K.. 2014. Maryland's 2013 compliance report: American shad (*Alosa sapidissima*), hickory shad (*Alosa mediocris*), alewife herring (*Alosa pseudoharengus*) blueback herring (*Alosa aestivalis*). Maryland Department of Natural Resources, Annapolis, Maryland.
- <sup>4</sup> Mid-Atlantic Fishery Management Council. 2013. Council recommends first-ever cap on river herring and shad catch. Press Release. June 18, 2013. http://www.mafmc.org/newsfeed/rh-s-cap
- <sup>5</sup> Federal Register 79(30) February 13, 2014 Rules and Regulations. Final Rule. Fisheries of the Northeastern United States; Atlantic Herring Fishery; Amendment 5.
- <sup>6</sup> Atlantic States Marine Fisheries Commission. 2014. 2013 river herring ageing workshop report. Atlantic States Marine Fisheries Commission. Arlington, Virginia.
  <a href="http://www.asmfc.org/files/Science/RiverHerringAgeingWorkshopReport\_August\_2014.pdf">http://www.asmfc.org/files/Science/RiverHerringAgeingWorkshopReport\_August\_2014.pdf</a>
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- <sup>8</sup> Personal communication from the National Marine Fisheries Service, Fisheries Statistics Division. http://www.st.nmfs.noaa.gov/index

1998 Amendment 1 to the 1989 Chesapeake Bay Alosid [sic]Management Plan Implementation Table (updated 9/2014)			
Strategy	Action	Date	Comments
1.1 1 The Bay jurisdictions will reevaluate the criteria for reopening a fishery in the Chesapeake Bay during the Alosid [sic] FMP revision process. Until new criteria are determined, the moratorium will remain in place for American and hickory shad in the Chesapeake Bay.	1.1 The Bay jurisdictions will continue the moratorium on American shad in Chesapeake Bay.	1989 On-going	The Bay jurisdiction will reevaluate the criteria for reopening a fishery in Chesapeake Bay once a need for a revision of the FMP is designated. The coastal intercept fishery was closed December 2004. The Bay moratorium remains in place for American and hickory shad.
		2009 - 2011	MD Sea Grant coordinated development of a Chesapeake Bay Ecosystem-based FMP.
		On-going	Chesapeake Bay jurisdictions continue to follow ASMFC requirements. http://www.asmfc.org/shadriverherring.htm
		2012	PRFC developed an ASMFC approved sustainability plan for American shad.
		2014	MD, DC, & VA developed ASMFC approved shad habitat plans.
1.2 A special target-setting task force was charged to "establish measurable restoration targets" for American shad in the Bay. Eight spawning/nursery	1.2 The bay jurisdictions will incorporate the shad restoration targets into the revised Alosine FMP	1999	River specific targets were proposed in 1997, but no action was taken.
areas that historically supported substantial recreational and commercial fisheries were used to develop tributary-specific, quantitative recovery		2007	STAC held a 2007 workshop on Alosine targets. The white paper did not include targets.
targets. The task force recommended that the stock		2008	The CBP shad abundance index was expanded from
recovery targets proposed for American shad be incorporated into the Alosid [sic] management plan.		On-going	the Susquehanna River to include the James, York, and Potomac Rivers. The index is based on fish passage on the Susquehanna and James Rivers, commercial bycatch CPUE on the Potomac River, and gill net CPUE on the York River. The CBP
		2012	Fisheries GIT revised the shad abundance indicator. The James River index was modified to include both lower James (55%) and Boshers Dam (45%) data. An index for the Rappahannock River was added. Indices for the York, Potomac, and Susquehanna rivers were not changed. All indices are relative to 1950s data. For more information: http://www.chesapeakebay.net/indicators/indicator/american_shad_abundance
		2010	No relationship exists between adult and juvenile shad abundance limiting the usefulness of a JAI.

1998 Amendment 1 to the 1989 Chesapeake Bay Alosid [sic]Management Plan Implementation Table (updated 9/2014)			
Strategy Action Date Comments			
			Any relationship that may exist is masked by at-sea
			mortality.

1989 Ches	apeake Bay Alosid [sic] Management Plan Implemental	tion Table (upda	ated 9/2014)
Strategy	Action	Date	Comments
1.1.1 Removing the moratorium on Maryland American shad will not occur until the stocks of American shad in the upper Bay are fully recovered. Reestablishing a fishery will occur when annual population estimates in the upper Bay increase for three consecutive years and stock size reaches at least 50% of historical levels (approximately 500,000 fish) during one of those three years. Regulations will be established to ensure that initial annual exploitation in the upper	1.1.1 American shad abundance in the upper Bay has improved but has not sufficiently recovered to warrant an open fishery. American shad abundance is also low in other Maryland river systems.  Maryland will continue the moratorium on American shad in the Chesapeake Bay.	1980 On-going	Shad stocks have fluctuated since the moratorium began in 1980. Spawning adult population is estimated annually for the Conowingo Dam tailrace. Population estimates for shad in the Upper Bay ended due to the loss of commercial pound nets in the Susquehanna Flats. Criteria to reopen the fishery have not been determined. Limited hickory and American shad bycatch harvest is allowed from the Potomac River pound net and gill net fisheries.
Bay does not exceed 10% when the fishery is opened. Stock levels will be determined from an annual stock estimation study and exploitation rates will be established based on recreational and commercial surveys.		1982 On-going 1992 On-going	PRFC has had a moratorium on directed shad harvest in Potomac River since 1982.  DCFM implemented a moratorium on shad harvest within District of Columbia waters of the Potomac River in 1992.
		1998	CBAMP Amendment 1 supersedes Strategy 1.1.1 restoration criteria
		2013	No stock allocation for Alosa species has been developed due to the moratorium. Resource allocation will be revisited when Alosa stocks are deemed recovered.
1.1.2 Virginia will follow ASMFC recommendations for a 25% exploitation rate for alosids [sic].	1.1.2 Virginia will utilize the Virginia Marine Resources Commission's Stock Assessment Program and the fishery surveys of the Virginia Institute of Marine Science to assess current Alosid [sic] exploitation is above the 25% rate, Virginia will take the appropriate steps to limit fishing effort.	1994 Continue	VA implemented a moratorium on the harvest of American and hickory shad from the Bay in 1994.  ASMFC allows a limited American shad commercial bycatch harvest in the James, York, and Rappahannock rivers for the anchored and staked gill net fisheries. VA has an allowable catch for Native American tribe(s).
		2010	PRFC adopted a moratorium on directed harvest of

1989 Ches	1989 Chesapeake Bay Alosid [sic] Management Plan Implementation Table (updated 9/2014)				
Strategy	Action	Date	Comments		
		On-going	river herring for the Potomac River.		
		2012	VA implemented a river herring moratorium		
		On-going	January 1, 2012 as specified by ASMFC.		
1.2 Maryland will recommend management of river	1.2 River herring harvest will be controlled. Types	On-going	No harvest restrictions were implemented for river		
herring on a system by system basis. Criterion for	of management actions which will be considered in	2012	herring until 2012.		
closing a system to river herring harvest will be	the regulation of river herring are as follows:	2012	g 2012:		
based on juvenile indices from 1985 through 1989	Harvest – Quotas would be a reasonable regulation		Commercial harvest of river herring declined due to		
and commercial harvests over the last 10 years.	if the size of the spawning stock in a given year was		low market demand and uncertain stock status.		
Maryland, Pennsylvania and Virginia will	predictable				
recommend that harvest from all systems slated for	Seasons – Setting a season during a segment of the	2012	Commercial and recreational river herring fisheries		
restoration be regulated or closed. Technical	"average" spawning period to regulate exploitation	On-going	were closed on January 1, 2012. All river herring		
criterion will be submitted to ASMFC for	<u>Areal closures</u> – Restrict exploitation in those areas		and river herring products imported into MD and		
reevaluation of the 0% exploitation rate for river	where the potential for harvest is greatest such as		VA must include a bill of sale. MD and VA do not		
herring in Maryland. In addition, Maryland will	restricted portions of migratory routes or at		have an ASMFC approved sustainable fishery plan		
control the harvest of river herring by one or a	migration barriers		for river herring.		
combination of the following harvest limits; harvest season; areal closures; or gear restrictions. Virginia	Gear restrictions – Restrict large-volume harvesting by pound nets and/or haul seines	2012	PA prohibited the harvest of river herring in the		
will use similar measures to control harvests of	by pound nets and/or naur series	2012	Susquehanna River watershed.		
river herring, American shad and hickory shad.			Susquenamia River watershed.		
1.3 Maryland will continue the moratorium on the	1.3 Management actions and strategies for	1981, 1992,	MD (1981) and DC (1992) and PRFC (1995)		
fishery for hickory shad and consider opening a	American shad and hickory shad will not be	1995	continue moratorium on hickory shad. Recent		
recreational fishery when the American shad stocks	separated due to the paucity of information	On-going	monitoring results suggest hickory shad are		
have recovered.	available for hickory shad and by nature their	2 2	rebuilding in the Bay.		
	similar life history.				
		1996	Larval and juvenile hickory shad have been stocked		
		Continue	in the Patapsco, Patuxent, Choptank, and Nanticoke		
			rivers. Patuxent River hickory shad are considered restored and stocking has been discontinued. Shad		
		2010	are no longer stocked in Marshyhope Creek		
		Continue	(Nanticoke River). Stocking has been focused on		
		Continue	the Choptank River.		
1.4 Pennsylvania will continue to prohibit the	1.4 As restoration of alosids [sic] progresses over	On-going	PA prohibits the harvest of American and hickory		
harvest of American shad in the Susquehanna River	dams in the Susquehanna River, additional		shad in the Susquehanna River watershed.		
and its tributaries, and American and hickory shad	regulations in Pennsylvania will be promulgated to		Insufficient recreational catch data are available		
in the Conowingo Reservoir while restoration	protect these species until a degree of restoration is		post-2008.		
efforts are in progress.	achieved				
		Continue	The recreational catch and release fishery below		
2114 1 1 1 2 1 1 1 1 1 1 1 1 1 1 1 1 1 1	2114 1 1 1 2 1 1 1 1 1 1 1 1 1 1 1 1 1 1		Conowingo Dam will continue.		
2.1 Maryland, Pennsylvania and Virginia will	2.1 Maryland, Pennsylvania and Virginia will	On-going	MD, VA, and PRFC participate in the ASMFC		
continue to participate in the ongoing ASMFC- coordinated coastal fishery stock identification and	participate in the ongoing ASMFC alosid [sic]		shad management board and technical committee.		
ocean landing studies of alosids [sic].	management program, both in Board and Scientific and Statistical Committee activities, with the goal	1997	ASMFC conducted a stock assessment in 1997.		
ocean failuring studies of alosius [stc].	and Statistical Committee activities, with the goal	177/	ASIVITY CONQUERED & STOCK ASSESSMENT III 1997.		

1989 Ches	1989 Chesapeake Bay Alosid [sic] Management Plan Implementation Table (updated 9/2014)			
Strategy	Action	Date	Comments	
	of providing adequate protection to the component of the coastal stock which returns to the Chesapeake Bay to spawn.	1999	Amendment 1 to the ASMFC shad plan adopted a strategy to keep fishing mortality below $F_{30}$ .	
		2007	ASMFC Amendment 3 specified the American shad total mortality threshold to $Z_{30}$ for the coastal stock. ASMFC completed a stock assessment in 2007. The ASMFC Review Panel recommended the development of population specific reference points.	
			American shad and river herring mortality rates have increased. Alosa bycatch in ocean fisheries are contributors, but data is limited. Bycatch mortality in Chesapeake Bay has not been estimated.	
		2012	The ASMFC Management Board approved the 2012 river herring stock assessment.	
		2012-2013	MAFMC adopted Amendment 14 which imposes a 520,000 lb. Alosa bycatch limit to the Atlantic mackerel fishery. NEFMC has adopted Amendment 5 to the Atlantic herring FMP. Both amendments will improve bycatch reporting.	
2.2 Virginia will follow ASMFC recommendations	2.2 A) Implement a coastal shad tagging program	1991	Tagging studies indicated that the coastal fishery is	
to reduce shad harvest to a 25% exploitation rate.	to determine which stocks are being exploited in the intercept fishery	Continue	mixed and highly variable from year to year.  Continuation of tagging programs is recommended.	
		On-going	DNA data is currently used to identify populations within the mixed ocean stock. MD and VA obtain tissue samples for research upon request.	
	2.2 B) Control the coastal intercept fishery through a combination of gear restrictions, seasonal and area closures, and harvest limits	1993 2005 On-going	ASMFC Amendment 1 required closure of the coastal intercept fishery by December 2004.	
	2.2 C) Continue to monitor and document its	1993	VA is required to monitor coastal commercial	
	territorial sea intercept fishery for American shad	On-going	harvest.	
2.3.1 Virginia will follow ASMFC recommendations to reduce river herring harvest to a 25% exploitation rate.	2.3.1 Virginia will control river herring harvest during spawning migrations through gear restrictions and spawning area closures.	1992 On-going	The harvest of river herring has declined for a number of reasons including a loss of spawning habitat due to dams, commercial fishing, and as bycatch in the Atlantic herring and Atlantic mackerel ocean fisheries.	
		2012	Action 2.3.1 was superceded by the ASMFC's	

1989 Ches	1989 Chesapeake Bay Alosid [sic] Management Plan Implementation Table (updated 9/2014)			
Strategy	Action	Date	Comments	
		Completed	2012 moratorium on river herring harvest.	
2.3.2 Maryland and Virginia will ensure that river	2.3.2 Maryland and Virginia will monitor river	In effect	River herring bycatch is monitored under	
herring by-catch in the foreign and domestic	herring by-catch through the mid-Atlantic Fishery	On-going	Amendments 14 and 15 to the MAFMC Atlantic	
mackerel fisheries is minimized.	Management Council and support the following		Mackerel/Squid/Butterfish FMP.	
	recommendations:			
	a) The foreign fishery will stay 20 miles offshore.		NAFO monitors international fishing fleets. The	
			United States is no longer a member of NAFO.	
	2.3.2 b) Maximum by-catch of 1% for river herring	In effect	River herring bycatch is monitored by the	
	in the foreign and domestic mackerel fisheries with a cap on total allowable by-catch.	On-going	MAFMC, NEFMC, NMFS, and NAFO.	
		2013	MAFMC approved a 520,000 pound incidental	
			shad and river herring bycatch limit for the	
			Atlantic mackerel fishery. The fishery will close	
			early if the incidental bycatch limit is exceeded.	
	2.3.2 c) Intercept fisheries will be discouraged.	2012-2013	MAFMC adopted Amendment 14 which	
			imposes a 520,000 lb. Alosa bycatch limit to the	
			Atlantic mackerel fishery. NMFS has approved	
			NEFMC Amendment 5 to the Atlantic herring	
			FMP. Both amendments will improve at-sea	
0.450		G i	observer bycatch reporting and monitoring.	
3.1 The jurisdictions will collect specific data on	3.1 A) Maryland will continue the alosid [sic]	Continue	VIMS, MD DNR and DCFM have Alosine juvenile	
alosid [sic] species to improve stock assessment databases.	juvenile survey and develop an index of stock abundance. Virginia will continue to collect shad	2009	surveys and calculate indices for each species.  - The last several years indicate an increase in	
databases.	and herring juvenile abundance data with the	2009	juvenile Alosines.	
	objective of developing a baywide index of		Juvenne Alosines.	
	abundance for these species. (Currently being	Continue	ASMFC Amendment 2 requires river herring JAI	
	implemented) The juvenile index will be used in	Continue	surveys. VA & MD continue to provide data to	
	conjunction with adult stock estimates to trigger		coastal stock assessment	
	regulatory changes and harvest rates.			
	, and grades and an extension	2010	Preliminary stock recruit indices for river herring	
		Discontinued	were developed and presented to the ASMFC's	
			Herring Stock Assessment Sub-committee (SAS).	
			The effect of bycatch, environmental factors, and	
			stock change on the relationship requires further	
			study. No trends were detected for American shad	
			and there was insufficient data for hickory shad.	
			Initial stock-recruit analyses indicated that a river	
			herring JAI was a predictor of future year class	
			strength. The SAS decided not to pursue	
			development of the indices.	
		Dandina	MD may consider a river harring hyestah	
		Pending	MD may consider a river herring bycatch monitoring program.	
	L		momornig program.	

1989 Chesapeake Bay Alosid [sic] Management Plan Implementation Table (updated 9/2014)			
Strategy	Action	Date	Comments
	3.1 B) Maryland will continue research projects for American shad in the upper Bay and Nanticoke River which provide annual estimates of adult shad.	Continue Discontinued	Adult shad tagging project on the Nanticoke River was ended due to a lack of tag returns.
	(Currently being implemented)	2009	ASMFC Amendment 2 requires adult river herring
		Continue	spawning/population assessment. The Nanticoke River commercial survey is the current data source
		2011	for the river herring spawning population assessment. The Nanticoke River commercial survey will continue during the moratorium.
		2013 Continue	A fishery independent gill net survey was conducted in the Northeast River to monitor spawning river herring.
	3.1 C) Virginia will improve assessment of current fishing rates on shad stocks in territorial waters and seek to improve catch and effort data through mandatory reporting. (1990)	1995 Continue	Commercial landing data have been improved on a coastwide basis with the establishment of ACCSP. Limited American shad bycatch fisheries exist.
	3.1 D) The VMRC Stock Assessment Program will provide additional fishery dependent data collection for Virginia's shad fisheries (on-going)	On-going	Required by the ASMFC.
	3.1 E) Virginia will initiate an ocean intercept tagging program to determine stock composition in the coastal shad fishery (1990)	1991-1992 Completed	Tagging work completed in 1992 Results indicated coastal catch is mixed and highly variable.
		2005	Ocean intercept shad fishery was closed.
	3.1 F) Maryland will examine the exploitation rates of alewife and blueback herring in selected tributaries of the Chesapeake Bay and improve the accuracy and utility of herring landings. (1990)	1990 On-going	Mortality rates are calculated for river herring in the Nanticoke River. Exploitation rate estimation has not been a priority.
	3.1 G) Virginia will cooperate with research institutes to implement a survey of selected shad and herring spawning grounds, compiling	1990 Completed	A map of historic shad and herring spawning areas has been completed.
	information on basic spawning stock characteristics including relative adult abundance, juvenile abundance, size, age and sex ratios. (Currently being implemented)		Tributary-specific targets were considered. The FMPC and ad hoc Fish Passage workgroups met to discuss how to address the development of targets. No targets were adopted.
		2009	CBSAC sponsored a workshop to evaluate different methodologies and recommended a multi-metric approach.
		2009 On-going	ASMFC Amendment 2 requires adult river herring spawning/population assessment.

1989 Chesapeake Bay Alosid [sic] Management Plan Implementation Table (updated 9/2014)				
Strategy	Action	Date	Comments	
	3.1 H) American shad abundance will be investigated in the Potomac River, a system of historic importance, through a joint effort by Maryland, Virginia, and District of Columbia. (1991)	1991 On-going	MD striped bass juvenile seine and gill net surveys collect American shad data.  DCFM has been sampling the upper Potomac for shad and river herring since 1991.	
		2011	The juvenile survey on the Potomac indicates shad are increasing in abundance especially since 2000. Juvenile shad indices have ranged from 1.05 (2010) to 13.3 (2004). The 2011 JAI was 1.99 (GM). The abundance of juvenile Alosa spp is highly variable and involves density dependent processes that regulate year class strength.	
		2014	The PRFC American shad pound net survey indicates that CPUE in the Potomac River is <b>131%</b> of the ASMFC restoration target.	
4.1 The Chesapeake Bay Program's Fish Passage Workgroup has analyzed the problem of impediments to Alosid [sic] migration and presented its recommendations for acceptance in	4.1 The District of Columbia, Maryland, Pennsylvania and Virginia will implement the plan adopted by the Fish Passage Workgroup to remove barriers. Projects include:	Variable	Actions 4.1A - 4.1C, 4.1E, and 4.1G - 4.1I have been completed. Actions 4.1D, 4.1F, and 4.1J – 4.1L are underway.	
December 1988. Maryland will develop a multi- faceted program based on the program's	A) Permanent fish passage facilities are being	Completed	Conowingo Dam East Fish Lift is operational.	
recommendations to restore spawning habitat to migratory fishes by removing blockages. Virginia, through its Anadromous Fish Restoration	designed and will be constructed at Conowingo Dam at a cost of \$12.5 million. (1989)	2011	The last significant blockage in MD for spawning American shad passage is the Conowingo Dam.	
Committee, will develop a comprehensive inventory of dams and other impediments restricting the migration of the shad and river		Continue	Shad passage at Conowingo is being evaluated as part of the FERC relicensing process.	
herring to their historical spawning grounds and establish fish passage facilities. The Pennsylvania Fish Commission (PFC) will continue to refine its inventory of low head dams through SRAFRC and		2012	American shad telemetry study did not detect any unusual behavioral movement patterns in the Conowingo Dam tailrace.	
continue to promote fish passage at structures on the Susquehanna River tributaries having the potential for Alosid [sic] spawning and nursery habitat. Maryland, Virginia, District of Columbia,		2014	Fish passage and habitat studies conducted as part of the FERC relicensing process are available at: <a href="http://www.exeloncorp.com/powerplants/Conow">http://www.exeloncorp.com/powerplants/Conow</a>	
U.S. Fish and Wildlife Service and Corps of Engineers will continue its work for fish passage at		•	ingo/relicensing/documents.aspx	
Little Falls and Rock Creek.		2014	FERC has not yet renewed the license for the Conowingo Project. The current license expired on September 1, 2014.	
	4.1 B) Design planning and implementation of	1986	Fishways have been constructed. Fishway	

1989 C	hesapeake Bay Alosid [sic] Management Plan Implementa	tion Table (upda	ated 9/2014)
Strategy	Action	Date	Comments
	fishways at Holtwood, Safe Harbor and York Haven dams on the Susquehanna River. (In progress)	Completed	improvements are periodically implemented to boost fish passage efficiency.
		2010 Continue	Holtwood Dam fishway is being renovated to improve upstream passage of Alosa.
		2013	York Haven Power Company, LLC submitted a conceptual design for a "nature-like" fishway to FERC.
	4.1 C) A comprehensive inventory of dams and other impediments restricting the migration of shad	1990	Action completed.
	and river herring to their historical spawning grounds has been completed. (1989)	2011/2012 Completed	The Nature Conservancy in conjunction with NOAA, USFWS, MD DNR, PA FBC, VGIF, CBP, USACE, American Rivers, VCU, and Chesapeake Bay Trust completed a GIS based Chesapeake Fish Passage Prioritization tool to prioritize dam removal based on ecologically relevant metrics.
	4.1 D) Removal of stream blockages, re-stocking efforts, and construction of fish ladders at sites of barriers on priority streams and rivers will begin. (1990)	Continue	The tool is currently being used.  1,838 miles of Chesapeake Bay stream habitat was reopened in PA, VA, and MD for anadromous fish from 1988 through 2005.
		1989-2007 Ongoing	VA has removed 6 dams, breached 3, and build passage structures at 9 as of 2012. Several fish passage projects are being pursued. VA dam removal status is available at <a href="http://www.dgif.virginia.gov/fishing/fish-passage/">http://www.dgif.virginia.gov/fishing/fish-passage/</a>
		2009 <b>2014</b>	Between 1989 and 2013, approximately 2,576 miles of habitat were reopened to anadromous and resident fish. The 2014 Chesapeake Watershed Agreement adopted an outcome of opening an additional 1,000 miles of habitat by 2025.
		2010 Continue 2011	From 1986 to 2003, >340 million American shad fry and fingerlings were cultured and released in Susquehanna, James, Pamunky, Mattaponi, Rappahannock, Potomac & Choptank rivers. Rappahannock River stocking began in 2003.
		2011-2013 Completed	Patuxent River hickory shad have been restored and stocking discontinued. Limited monitoring will continue. Marshyhope stocking was discontinued

1989	Chesapeake Bay Alosid [sic] Management Plan Implementa	tion Table (upda	ated 9/2014)
Strategy	Action	Date	Comments
			after 2011. Hickory shad stocking will continue in the Choptank River. American shad are only stocked in the Choptank River as of 2011.
			Additional wells were drilled at Manning hatchery and liners added to existing ponds to accommodate increased river herring culture.
		2010 on-going	Union Dam and Simkins Dam on Patapsco River were removed. Removal of Bloede Dam on the Patapsco River is underway and in the design phase.
		2013 Continue	Experimental stocking of American shad, hickory shad, and river herring in the Patapsco River began in 2013. The project will stock for 3 years with 2 additional years of monitoring.
		2014 On-going	The 2014 CB Watershed Agreement (prompted by Executive Order 13508) included an outcome for opening 1,000 miles of migratory fish passage by 2025 (baseline mileage 2,041).
	4.1 E) A demonstration fish ladder project has been developed with the Chesapeake Bay Foundation and the town of Elkton as an example with public access. (1989)	Completed	Elkton dam fishway was built in 1993. Thousands of herring and resident fish have used the fishway to access 12 miles of upstream habitat for spawning, forage, and cover. Fish Passage staff documented over 7,000 alewife and blueback herring using the fishway in 1999.
			Town of Elkton created a bypass channel around the dam which increased from bank incision and erosion upstream. Sediment accumulation has increased at the entrance and exit of the fishway that has to be dredged roughly every 2 years. The number of herring using the fishway has significantly decreased since 2005, which corresponds with the time frame for the coast wide
	4.1 F) A program to reduce turbine mortalities by	1992	decline of both shad and herring.  YOY American shad survival from passage through
	implementing guidance and avoidance techniques, i.e., use of fish attraction or avoidance devices to	1994 1997	a Kaplan turbine (Conowingo Dam) is 95%. YOY shad survival was 90% for a single runner Francis turbine at Holtwood Dam. YOY shad survival at
	guide shad away from turbines to "sluice gate".(1991)	2001	double runner Francis turbines was 77% at

1989 (	Chesapeake Bay Alosid [sic] Management Plan Implementa	tion Table (upda	ated 9/2014)
Strategy	Action	Date	Comments
			Yorkhaven Dam and 83% at Holtwood Dam.
		2009-2013	Exelon Generating Company LLC. funded a study
		Completed	to estimate YOY American shad mortality from a
			single runner Francis turbine at Conowingo Dam
			during the FERC relicensing process. YOY survival was 90%. Entrainment of adult, out-
			migrating American shad is projected to be high.
			Adult shad survival is 80-90% at Francis turbines
			and 84% at Kaplan turbines.
	4.1 G) Fish passage facilities on the James and	1999	Vertical slot fishway completed at Boshers Dam on
	Rappahannock Rivers will be established. (Currently being implemented)	Completed	the James River, the last in the fall zone of Richmond. This reopened 137 miles of the
	(Currently being implemented)		mainstem James and over 150 miles of major
			tributaries.
		2005	Embrey Dam was removed from the Rappahannock
		Completed	River reopening 106 miles of the Rappahannock
	44 XX 70	1000	and Rapidan rivers.
	4.1 H) The recently constructed passage facility on the Chickahominy River at Walker's Dam will be	1989 Completed	A double Denil fishway on Walkers Dam was rebuilt in 1989 by the City of Newport News to
	evaluated for its effectiveness. (1990)	Completed	allow passage of migratory fish. Alosa, blueback
	(11)		herring, alewife and American shad have been
			documented using the fishway.
	4.1 I) Fish passage facilities at Little Falls Dam on	1999 - 2000	A hydraulic model and construction of Little Falls
	the Potomac River will restore about 10 miles of spawning habitat and at Rock Creek park will open	Completed	Dam fish passage has been completed. Fish passage effectiveness has been difficult to measure.
	an additional 5 miles of spawning habitat.		circuiveness has been difficult to measure.
	4.1 In addition to the strategies detailed in the Fish	Continue	Hatchery-rearing methods are standardized. MD,
	Passage Plan, several aspects must be coordinated		VA, and PA strip spawn. DE hatchery spawning is
	with the Fishery Management Plan:		hormone free. Jurisdictional coordination is good.
	J) Sources of adult fish used for restocking areas	Continue	All American shad broodstock used by MD, VA,
	will be coordinated with other states and agencies.		PA, and USFWS are from the Potomac River. MD
	(1990)		stocks larval, early juvenile, and late juvenile stages to improve stocking success rate.
	4.1 K) The reintroduction of alosid [sic] stocks will	Continue	Moratorium in place for American and hickory
	require specific regulatory measures to protect the		shad. Hickory shad data is insufficient for most
	newly-introduced fish until populations have been established.		tributaries to determine population status.
	combined.	2010	Juvenile downstream survival has to be improved at
			dams having Francis turbines: Holtwood and York
			Haven. Little attention has been given to

1989 Ches	apeake Bay Alosid [sic] Management Plan Implementa	tion Table (upda	ted 9/2014)
Strategy	Action	Date	Comments
		2011	downstream passage of post-spawn adults.  Moratorium is in place for river herring.
		2013	Allocation of shad and herring resources among stakeholders has been deferred until the species stocks are declared restored.
	4.1 L) Monitoring is essential in gauging the impact	1999	ASMFC Amendment 2 encourages assessment of
	of fish passage projects on restoration efforts.	Continue	fishway passage efficiency/inefficiency for river herring.
		Continue	Boshers Dam vertical slot fishway is monitored for passage each spring. American shad plus 23 other species are known to use the passage.
		Continue	Fishways are monitored on a limited basis as new ladders are constructed. A 10 year fish passage monitoring goal of 50% coverage is being considered. Fishway efficiency has been difficult to measure. Passage indices should be explored.
4.2 Restoration of shad and river herring to suitable	4.2.1) Maryland and Pennsylvania will continue to	Continue	SRAFRC adopted a new Alosine Management and
unoccupied habitats will be accomplished by	work within SRAFRC's ongoing programs as	2002	Restoration Plan for the Susquehanna River Basin
introducing hatchery-raised juveniles or	described in the annual work plan to evaluate	2010	in 2002. Restoration Plan was revised in 2010
transplanting gravid adults. Present policy fully	methods for ensuring successful downstream		http://www.dec.ny.gov/docs/fish_marine_pdf/r7fsra
supports the transplantation of adult shad using fish	passage for juveniles and adults. This will include		<u>fcfinal.pdf</u>
passage facilities at Conowingo Dam under the assumption of reasonable outmigration. However, if outmigration is not obtained, then the effects of transporting adults from the population below the dam needs to be reevaluated.	spill, diversion devices, and bypass systems.	2013	York Haven Power Company, LLC submitted a conceptual design for a "nature-like" fishway to FERC
	4.2.2 A) Maryland, Pennsylvania, and Virginia working within SRAFRC, will promote using Susquehanna River brood stock for hatchery production.	Discontinued 2002 Continue	Brood stock are no longer collected from the Susquehanna River. MD, VA, PA, and USFWS use American shad brood stock collected from the Potomac River. 10% of eggs collected from Potomac River brood stock must be returned to the Potomac as mitigation for egg removals. Susquehanna River American shad spawned at MD hatcheries have had poor fertilization rates. Funding is not available to determine the cause. Population level impact of poor fertilization rates in the wild stock [in situ] has not been determined.
		Continue	Normandeau Associates, Inc. spawns Susquehanna

1989 Chesapeake Bay Alosid [sic] Management Plan Implementation Table (updated 9/2014)				
Strategy	Action	Date	Comments	
			River American shad for experimental stocking in PA. The fish are collected at the Conowingo Dam's west fish lift.	
	4.2.2 B) Virginia will expand funding to the recently constructed Pamunky/Mattaponi Indian Reservation shad hatcheries.	1993 Continue	Funding was from VMRC, but is now provided by VDGIF.	
4.3.1 Technical issues concerning water quality standards for dissolved oxygen and minimum flows in the Susquehanna River below Conowingo Dam have been negotiated.	<ul> <li>4.3.1 The following technical issues have been accepted.</li> <li>A) Adoption of Maryland water quality standard for dissolved oxygen of 5.0 mg/liter in the Susquehanna River below Conowingo Dam (1989)</li> </ul>	Continue	Standards were implemented in 1989 and have been monitored ever since. New water quality criteria for living resources have been adopted. Water quality sampling protocols are being reviewed during the FERC relicensing process.	
	B) Installation of turbine venting systems and intake air injection capabilities (1991)	1988 – 1991 Completed	All 7 Francis turbines now have turbine venting systems and partial intake air injection system.	
	C) Operation of turbines as necessary to meet the DO standard (1989)	Continue	Power generation is adjusted as needed.	
	D) Monitored spills as necessary (1989)	Continue	Water releases are closely monitored to maximize pool volume.	
	E) A schedule of minimum and continuous flows (1989)	Continue	The dam and reservoir are managed to meet required water flows. However, the minimum flow (cfs) is not continuously maintained, but rather allowed to fluctuate below the minimum within the management window. The minimum flow requirement is not daily but rather the average monthly flow. Flow requirements are being negotiated.	
4.4 Maryland DNR has proposed new criteria for use in the revised water use classification and water quality standards system setting standards for	4.4 Establish new categories in the water classification system to guide resource management based on the physical habitat and water quality	2007	Maps delineating particular habitats of concern are used for developing water quality standards.	
temperature, dissolved oxygen, pH, amount of suspended solids and a number of "priority pollutants" in anadromous fish spawning areas.	characteristics. The revised system would define anadromous fish spawning areas as either Class II waters (fresh, nontidal warm water streams, creeks	2011	Revised habitat prioritization maps have been completed by CBP.	
	and rivers) or Class III waters (tidal estuarine waters and Chesapeake Bay).	2014 On-going	Jurisdictions adopted the Chesapeake Watershed Agreement (2014) to set specific restoration goals and timeframes. For more information: <a href="http://www.chesapeakebay.net/documents/FINALChesBayWatershedAgreement.withsignatures-HIres.pdf">http://www.chesapeakebay.net/documents/FINALChesBayWatershedAgreement.withsignatures-HIres.pdf</a>	
4.5 The District of Columbia, Maryland, Pennsylvania and Virginia will cooperatively evaluate the available scientific data on the effects of impaired water quality on alosids [sic] as a	4.5) The first three action items are commitments under the 1987 Chesapeake Bay Agreement.  Maryland DNR, PFC, DC and VMRC will not carry out the specific commitments, but are	On-going Variable	Chesapeake Bay Program develops, revises, and monitors goals and strategies for nutrients, wastewater, sediment, stormwater, agriculture, development, and chemical contaminants. For more	

1989 Chesapeake Bay Alosid [sic] Management Plan Implementation Table (updated 9/2014)				
Strategy	Action	Date	Comments	
means of developing more effective water quality criteria for spawning and hatching areas and take action now to reduce pollution from several sources.	involved in setting the objectives of the programs to fulfill the commitments and reviewing the results of the action programs. The achievement of these commitments will lead to improved water quality and enhanced biological production.		information: http://www.chesapeakebay.net/issues/issue/nutrient  s http://www.chesapeakebay.net/issues/issue/wastew ater http://www.chesapeakebay.net/issues/issue/sedimen	
	A) Develop and adopt a basinwide plan that will achieve a 40% reduction of nutrients entering the Chesapeake Bay by the year 2000.  1) Construct public and private sewage facilities.  2) Reduce the discharge of untreated or inadequately treated sewage.  3) Establish and enforce nutrient and conventional		t http://www.chesapeakebay.net/issues/issue/stormwater_runoff http://www.chesapeakebay.net/issues/issue/agricult ure http://www.chesapeakebay.net/issues/issue/develop	
	pollutant limitations in regulated discharges. 4) Reduce levels of nutrients and other conventional pollutants in runoff from agricultural and forested lands. 5) Reduce levels of nutrients and other conventional pollutants in urban runoff.	2000	New commitments were established in the Chesapeake 2000 Agreement. For Alosines, priority populations will be identified and tributary-specific targets developed.	
		2007	STAC sponsored a workshop during 2007 to develop restoration targets.	
		2009	Executive Order 13508 by President Barack Obama required federal agencies to increase cooperation and leadership, coordinate with state and local government, and enforcement of Clean Water Act.	
		2009	EPA is mandating restoration criteria and actions for Chesapeake Bay States. EPA developed a Chesapeake Bay watershed TMDL. States must have EPA approved plans with 2 year milestones or face fines and other sanctions. Various jurisdictions have filed legal challenges to the EPA TMDL. Jurisdictions submitted Phase I watershed	
		2010 2012 <b>On-going</b>	implementation plans (WIP) in 2010 and Phase II WIPS in 2012. Implementation status of Executive Order 13508 is available at: <a href="http://executiveorder.chesapeakebay.net">http://executiveorder.chesapeakebay.net</a>	
		2014 On-going	Jurisdictions adopted the Chesapeake Watershed Agreement (2014) to set specific restoration goals and timeframes. For more information:	

1989 Chesapeake Bay Alosid [sic] Management Plan Implementation Table (updated 9/2014)				
Strategy	Action	Date	Comments	
			http://www.chesapeakebay.net/documents/FINA	
			L_Ches_Bay_Watershed_Agreement.withsignat	
			ures-HIres.pdf	
	4.5 B) Develop and adopt a basinwide plan for the	On-going	Chesapeake Bay Program develops, revises, and	
	reduction and control of toxic materials entering the		monitors goals and strategies for chemical	
	Chesapeake Bay system from point and nonpoint		contaminants. For more information:	
	sources and from bottom sediments.  1) Reduce discharge of metals and organic		http://www.chesapeakebay.net/issues/issue/chemical_contaminants	
	compounds from sewage treatment plants receiving		1_Contaminants	
	industrial wastewater.	2014	Jurisdictions adopted the Chesapeake	
	2) Reduce the discharge of metals and organic	On-going	Watershed Agreement (2014) to set specific	
	compounds from industrial sources.	On going	restoration goals and timeframes. For more	
	3) Reduce levels of metals and organic compounds		information:	
	in urban and agriculture runoff.		http://www.chesapeakebay.net/documents/FINA	
	4) Reduce chlorine discharges to critical finfish		L Ches Bay Watershed Agreement.withsignat	
	areas.		ures-HIres.pdf	
	4.5 C) Develop and adopt a basinwide plan for the	2011	Some Alosa spawning reaches appear to be sand	
	management of conventional pollutants entering the		and gravel deficient and may impair egg survival.	
	Chesapeake Bay from point and nonpoint sources.		MD DNR and USACE are studying sand and	
	1) Manage sewage sludge, dredge spoil and		gravel transport at the Simkins Dam removal site	
	hazardous wastes.		(Patapsco River) as well as possible negative effects of accumulated sand and gravel behind	
	2) Improve dissolved oxygen concentrations in the Chesapeake Bay through the reduction of nutrients		blockages.	
	from both point and nonpoint sources.		blockages.	
	3) Continue study of the impacts of acidic	2008	MD DNR Fisheries Service is studying spawning	
	conditions on water quality.	On-going	and hatching success with associated habitat and	
	4) Manage groundwater to protect the water quality	5-1-85-1-8	watershed conditions including land use.	
	of the Chesapeake Bay.			
	5) Continue research to refine strategies to reduce	2011	Sediment accumulation behind Conowingo Dam is	
	point and nonpoint sources of nutrient, toxic and	Continue	nearing capacity. At capacity, the Dam will no	
	conventional pollutants in the Chesapeake Bay.		longer reduce sediment, nutrient and other pollutant	
			inputs to Chesapeake Bay. Options being	
			considered for sediment removal and disposal	
			include sediment bypass, quarry infill, use as	
			landfill material, construction material, and	
			Blackwater Wildlife Refuge marsh restoration.	
			High flow events (storms) scour significant quantities of the stored sediment.	
			quantities of the stored sedifient.	
		2014	Jurisdictions adopted the Chesapeake	
		On-going	Watershed Agreement (2014) to set specific	
			restoration goals and timeframes. For more	
			information:	

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			http://www.chesapeakebay.net/documents/FINA	
			L_Ches_Bay_Watershed_Agreement.withsignat	
			ures-HIres.pdf	
	4.5 D) Develop and adopt a plan for continued	On-going	Chesapeake Bay Program develops, revises, and	
	research and monitoring of the impacts and causes		monitors goals and strategies for air pollution. For	
	of acidic atmosphere deposition into the		more information:	
	Chesapeake Bay. This plan is complimented by		http://www.chesapeakebay.net/issues/issue/air_poll	
	Maryland's research and monitoring program on		<u>ution</u>	
	the sources, effects, and control of acid deposition			
	as defined by Natural Resources Article Title 3,	2014	Jurisdictions adopted the Chesapeake	
	Subtitle 3A, (Acid Deposition: Sections 3-3A-01	On-going	Watershed Agreement (2014) to set specific	
	through 3-3A-04).		restoration goals and timeframes. For more	
	1) Determine the relative contributions to acidic		information:	
	deposition from various sources of acid deposition		http://www.chesapeakebay.net/documents/FINA	
	precursor emissions and identify any regional		L Ches Bay Watershed Agreement.withsignat	
	variability.		ures-HIres.pdf	
	2) Assess the consequences of the environmental			
	impacts of acid deposition on water quality.			
	3) Identify and evaluate the effectiveness and			
	economic costs of technologies and non-control			
	mitigative techniques that are feasible to control			
	acid deposition into the Bay.			

### **Acronyms:**

ACCSP - Atlantic Coastal Cooperative Statistics Program

ASMFC – Atlantic States Marine Fisheries Commission

CBAMP - Chesapeake Bay Alosa Management Plan

CBP - Chesapeake Bay Program

CBSAC – Chesapeake Bay Stock Assessment Committee

cfs – Cubic feet per second

CPUE - Catch per unit effort

DCFM – District of Columbia Fisheries Management

DO – Dissolved oxygen

EPA – Environmental Protection Agency

FERC – Federal Energy Regulatory Commission

FMP - Fishery Management Plan

GIS – Geographic information system

GIT – Goal implementation team

GM – Geometric mean

JAI – Juvenile abundance index

MAFMC - Mid-Atlantic Fisheries Management Council

MD DNR – Maryland Department of Natural Resources

NAFO – Northwest Atlantic Fisheries Organization

NEFMC - New England Fishery Management Council

NMFS – National Marine Fisheries Service

NOAA – National Oceanic and Atmospheric Administration

PA FBC – Pennsylvania Fish and Boat Commission

PFC – Pennsylvania Fish Commission

PRFC - Potomac River Fisheries Commission

SAS – Stock assessment sub-committee

SRAFRC – Susquehanna River Anadromous Fish Restoration Committee

STAC - Chesapeake Bay Program, Scientific and Technical Advisory Committee

TMDL – Total maximum daily load

USACE – United States Army Corps of Engineers

USFWS – United States Fish and Wildlife Service

VCU – Virginia Commonwealth University

VGIF - Virginia Game and Inland Fish

VIMS – Virginia Institute of Marine Science

VMRC - Virginia Marine Resource Commission

WIP – Watershed implementation plan

YOY - Young of year